

# BUDGET JUSTIFICATION FISCAL YEAR 2020

### **ANNUAL REPORT 2018**

# COMMISSION ON SECURITY AND COOPERATION IN EUROPE

### Commission on Security and Cooperation in Europe

### 116th Congress

#### Legislative Branch Commissioners

United States House of Representatives

United States Senate

Alcee L. Hastings, Florida *Chairman* 

Roger F. Wicker, Mississippi *Co-Chairman* 

**Executive Branch Commissioners** 

Department of State, vacant Department of Commerce, vacant Department of Defense, vacant

#### **OVERVIEW**

The United States Commission on Security and Cooperation in Europe (CSCE) is an independent commission of the United States Government that seeks to advance America's democratic values, security and economic interests among the 57 participating States in the Organization for Security and Cooperation in Europe (OSCE).

Also known as the U.S. Helsinki Commission, the Commission is composed of twenty-one Commissioners, nine each from the U.S. Senate and the U.S. House of Representatives, appointed respectively by the President of the Senate and the Speaker of the House. In addition, there are three Commissioners from the executive branch: one each from the Departments of State, Defense, and Commerce, appointed by the President of the United States.<sup>1</sup> At the beginning of each odd-numbered Congress, the President of the Senate designates a Senator as Chairman and the Speaker designates a House Member as Co-Chairman. At the beginning of each even-numbered Congress, the Speaker designates a House Member as Chairman and the President of the Senate designates a Senate Member as Co-Chairman.<sup>2</sup> (See Appendix (A) for a list of Commissioners in 2018.)

Over the years, the Department of State has detailed a senior Foreign Service Officer to the Commission on a full-time basis. The Government Printing Office has detailed a printing clerk to the Commission on a full-time basis.

Since its establishment, the Commission has maintained a small but highly motivated and exceptionally capable professional staff. (See Appendix (B) for a list of staff in 2018.) In addition to their expert knowledge of the countries and regions of the OSCE, they are also authorities on human rights and democracy, military security, and the economic dimension of the Helsinki process. Current staff members include proficiency in all of the official languages of the OSCE: English, German, French, Italian, Spanish, and Russian).

Moreover, due to the extensive service of Commission staff and their primary focus on OSCE issues, the Commission provides continuity and an unmatched reservoir of institutional knowledge within the U.S. government, and helps contribute to the development of a consistent and principled policy in keeping with its statutory mandate. This institutional knowledge is used by the Congress and U.S. government agencies, most especially the Department of State in its preparation for and participation in a wide variety of OSCE meetings. Commission staff serve as an expert resource for training diplomats and other government officials at the Department of State's Foreign Service Institute.

The OSCE community has also recognized the Commission's unique leadership, knowledge, and talent, consulting with Commission staff in preparation for meetings, drafting and negotiating documents, and other OSCE-related initiatives. Non-governmental organizations, private sector institutions and think tanks rely on Commission staff expertise regarding the OSCE

<sup>&</sup>lt;sup>1</sup> 22 USC 3003(a).

<sup>&</sup>lt;sup>2</sup> 22 USC 3003(c) and (d).

as an organization, human rights and democracy, military and political security, corruption and good governance, and the countries and regions that fall within the scope of the OSCE.

The Commission seeks to use its expertise to make a difference regarding issues that potentially threaten peace, security, and stability in the expansive OSCE region stretching from Vancouver to Vladivostok. Commission engagement at home and abroad offers a unique avenue for promoting U.S. national interests in the security, economic, and human dimensions. The Commission's unique composition allows it to affect both U.S. foreign policy and congressional support for specific policies, while its expert practice of public diplomacy vigorously advances American values, ideals, and principles.

#### **HISTORY**

In 1975, the United States and 34 other nations signed the Helsinki Final Act, establishing for the first time an explicit link between economic well-being, military transparency and human rights as the essential components of security—i.e., comprehensive security. Subsequently, in 1976, the Congress created the U.S. Helsinki Commission to observe the activities of the OSCE participating States, take actions that move them toward fulfillment of their commitments under the Helsinki Final Act, and promote effective U.S. policy regarding the OSCE that protects and advances U.S. interests.

The states which emerged as a result of the breakup of the USSR, Czechoslovakia, and Yugoslavia subsequently joined the Helsinki process, at which time each new participating State signed the Helsinki Final Act and explicitly and unconditionally agreed to all commitments of the Helsinki process. Albania joined as a fully participating State in 1991 and Mongolia joined the OSCE as a fully participating State in 2012, bringing OSCE membership to 57 countries.

Algeria, Egypt, Israel, Jordan, Morocco, and Tunisia are OSCE Mediterranean Partners for Cooperation, and Afghanistan, Australia, Japan, the Republic of Korea, and Thailand are Asian Partners for Cooperation. (See Appendix (E) for a list of OSCE participating States and Partners).

The OSCE Parliamentary Assembly (PA) was created in 1991 as a parliamentary counterpart to the multilateral diplomacy which takes place under the auspices of the Organization for Security and Cooperation in Europe, or OSCE.

#### **TOOLS AND RESOURCES**

In accordance with section 3 of Public Law 99-7 (March 27, 1985), codified as title 22 U.S.C. 3007(a), there are authorized to be appropriated to the Commission for each fiscal year such sums as may be necessary to enable it to carry out its duties and functions. For fiscal year 2020, the Commission requests an appropriation of \$2,829,000 for salaries and expenses.

A substantial amount of Commission work is shaped by breaking developments that emerge over the course of any given year, both with respect to human rights as well as emerging conflicts or escalating inter-state tension. Challenges in the OSCE region have increased

substantially over the last decade as the Russian Federation violated international norms and OSCE commitments through its aggression in Georgia and Ukraine. OSCE mechanisms informed by Commissioner contributions have reemerged as a front line for diplomatic engagement and regional conflict resolution. Thereby, the Commission is most effective and relevant when it has the flexibility to respond to emerging issues.

To facilitate its role in advancing American values and foreign policy interests, the Commission:

- Supports the engagement of Members of Congress with the OSCE and through the OSCE Parliamentary Assembly
- Convenes public hearings featuring foreign and domestic policymakers and human rights experts
- Holds staff-led briefings featuring renowned experts in a variety of foreign policy issues
- Advances legislation building on Helsinki Commission expertise
- Implements strategic communications programs to actively engage with members of the press and the public
- Publishes reports, articles, and other background materials
- Participates in official U.S. delegations to the OSCE and OSCE election monitoring teams

#### MONITORING AND ADVOCACY THROUGH MULTILATERAL DIPLOMACY

The Commission continues to play a particularly active role in the development of policy, legislation and other initiatives regarding:

- *U.S. policy in the OSCE*
- The annual Ministerial Council and other key OSCE negotiations
- Human rights, rule of law, and democracy, including
  - o Combatting anti-Semitism, racism and intolerance
  - o Freedom of the media
  - o Political prisoners
  - o Religious freedom
  - o Human trafficking
  - o Combatting disinformation
- Military security and emerging threats to security in the OSCE region, including
  - Russian aggression against Ukraine and Georgia
  - o Counterterrorism
  - Cyber threats
- Good governance, corruption and the fight against kleptocracy
- OSCE Partners for Cooperation and Mediterranean Partners
- The Parliamentary work of the OSCE

The Commission pays particular attention to those OSCE participating States where persistent violations of human rights or democratic norms occur (especially states where authoritarian regimes cling to power or are resurgent); where there is potential, ongoing or residual

conflict; where developments open windows of opportunity to advance human rights; or where there is marked deterioration. In 2018, developments in Armenia and Uzbekistan created the opportunity to advance significant human rights and democracy improvements and the Commission increased its engagement with those countries to support those trends.

In addition to working to address current human rights violations, members of the Commission have also sought to improve accountability for past acts, including genocide and mass atrocities. Commissioners also engage on some aspects of the United States' own implementation record, particularly when those issues are raised in the OSCE context.

The Commission has developed highly regarded expertise regarding countries and regions in the OSCE, most notably Russia (with a view to both its internal repression and external aggression) and the Western Balkans. Commissioners have been among the leading voices regarding the crackdown on human rights in Turkey following the 2016 coup attempt.

A striking recognition of a Commission staff member's work came from Russian President Vladimir Putin. At the July 16 Helsinki Summit with President Donald J. Trump, President Putin proposed that Russian authorities be allowed to question U.S. citizens whom the Kremlin accuses of committing crimes in Russia, naming Helsinki Commission Chief of Staff Kyle Parker among those sought by Russia. Chairman Roger Wicker declared the suggestion to be ludicrous and stated, "The White House needs to make clear that under no circumstances will the U.S. government hand over former U.S. Ambassador to Russia Michael McFaul, Helsinki Commission Chief of Staff Kyle Parker, or any other U.S. official for interrogation by a hostile foreign power." Parker was the lead staff member on the drafting the Sergei Magnitsky Rule of Law Accountability Act (title IV of P. L. 112 – 208; 22 USC 5811 note), originally introduced by Sen. Benjamin Cardin.

The Commission continues to be an active and highly effective public diplomacy actor, reaching out to the private sector, think tanks, media, public groups, and individuals to explain and promote the principles of the Helsinki Final Act and other OSCE commitments, and to engage both organizations and individuals in the promotion of democracy, human rights, and the rule of law as essential components of regional security and cooperation. In 2018, Chairman Wicker and Commissioner Sen. Cardin jointly published an article in The Wilson Quarterly, advocating for U.S. leadership and sustained high-level engagement with the OSCE. Co-Chairman Smith and Commissioner Sheila Jackson Lee published an op-eds on, respectively, Azerbaijan and on freedom of the press.

Commission staff author briefing papers and reports, available on our website, that are used by Congressional offices, journalists, academic institutions, think tanks, and civil society. Recent reports have helped shed light on elections in the OSCE region, the Special Monitoring Mission in Ukraine, the Moscow Mechanism for reporting on egregious human rights concerns, the OSCE consensus rule and decision making, and the opaque but important races for OSCE leadership positions.

The Commission has been the single most active voice for ensuring that OSCE meetings are as open as possible and that non-governmental organizations can participate fully in OSCE

human dimension activities.

#### A PIVOTAL ROLE: LEGISLATIVE LEADERSHIP

Members of the Helsinki Commission have played a pivotal role in formulating and shaping Congressional responses to critical human rights issues. This includes spearheading the International Religious Freedom Act of 1998, the Trafficking Victims Protection Act in 2000, and initiatives to combat anti-Semitism, racism and other forms of intolerance. The Magnitsky Act of 2012 and the Global Magnitsky Human Rights Accountability Act of 2016, named after murdered Russian whistleblower Sergei Magnitsky, both originated within the Helsinki Commission.

In 2018, members of the Commission closely monitored the administration's implementation of appropriate and legislatively mandated sanctions against Russia, particularly in accordance with the "Countering America's Adversaries Through Sanctions Act" (CAATSA), P.L. 115-14. Commission leaders also spearheaded legislation regarding the Good Friday Agreement in Northern Ireland, freedom of religion in Central Asia, doping fraud conspiracies in international competitions, and, in advance of the July 11-12 NATO summit in Brussels, emphasizing the importance of NATO to the collective security of the transatlantic region. Co-Chairman Smith introduced and secured the passage of the Iraq and Syria Genocide Relief and Accountability Act of 2018 (signed into law on December 12) and the Frederick Douglass Trafficking Victims Prevention and Protection Reauthorization Act (signed into law on January 8).

#### CONGRESSIONAL DELEGATIONS – PARLIAMENTARY DIPLOMACY

The OSCE PA consists of 323 parliamentarians from across North America, Europe, Russia, and Central Asia. Up to 17 members of the U.S. Congress can participate in the assembly's major meetings, which include a winter meeting in Vienna, a mid-year annual session, and an autumn meeting. The annual meeting and the autumn meeting are hosting by different legislatures each year. The Bureau, an equivalent to an executive committee, also meets every April and December, and every two years or so there have been spring conferences focused on economic issues.

U.S. law specifies that the Senate will lead the U.S. delegation to OSCE Parliamentary Assembly meetings in odd-numbered years, while the House provides the head of delegation in all even-numbered years. Both commissioners and staff participate in the work of the OSCE PA, as well as solicit the involvement of other members of Congress in these activities. Representation at these inter-parliamentary events is an important expression of congressional commitment to maintaining and strengthening U.S.-European relations.

Beyond these meetings, parliamentarians also contribute their political and regional expertise by serving as Special Representatives, members of Ad Hoc Committees and participants on election observation missions undertaken by the assembly throughout the year. Members of Congress have traditionally played an active leadership role in the Assembly. In 2018, Chairman Wicker completed another year as chair of the Committee on Political Affairs and Security, and

he was elected to serve a three-year term as one of several Vice Presidents of the assembly. Reflecting the utility of the assembly to advance issues of concern, Co-Chairman Smith serves as the OSCE Parliamentary Assembly Special Representative on Human Trafficking while Ranking Senator Cardin serves as Special Representative on Anti-Semitism, Racism and Intolerance. Commissioner Hudson serves as a Vice-Chair of the Ad Hoc Committee on Countering Terrorism, and Commissioner Jackson Lee serves as a member of the Ad Hoc Committee on Migration.

Election observation remains one of the most important areas of the OSCE's work, based on ground-breaking commitments introduced by the Helsinki Commission in 1990. Commissioners and Commission staff participate as members of OSCE PA election observations. Helsinki Commission members and staff have observed scores of elections in other OSCE participating States ever since contested elections first occurred in the formerly one-party communist states of Eastern Europe and then-republics of the Soviet Union in the late 1980s and early 1990s. For most of that time, including today, the observation missions of the OSCE Parliamentary Assembly represent the most effective way to deploy Commissioners and Commission staff to observe elections in order to encourage their free and fair conduct.

In 2018, the Commission observed presidential elections in Russia (March), parliamentary elections in Italy (March, during Italy's chairmanship of the OSCE), presidential elections in Azerbaijan (April), presidential and parliamentary elections in Turkey (June), presidential elections in Georgia (October), general elections in Bosnia-Herzegovina (October), and parliamentary elections in Armenia (December). The Commission published reports on the elections in Kyrgyzstan (held late 2017), Azerbaijan, Russia, and Armenia.

U.S. delegations have found the OSCE PA to be a useful venue for introducing new issues and concerns that ultimately need to be addressed by the OSCE itself in Vienna. Efforts to combat trafficking in persons or to respond to anti-Semitism, racism, and other forms of intolerance in society became central to the OSCE's work as a result of initiatives coming from the OSCE PA. The Assembly also encourages the OSCE to further develop its partnerships with Mediterranean and Asian states. While the OSCE operates on the basis of consensus decision-making, meaning just one of the 57 participating States can block a decision, the OSCE PA operates on majority voting, allowing for adoption of resolutions on more challenging and sometimes controversial issues that need to be confronted directly.

Rep. Richard Hudson participated in the 2018 OSCE PA Winter Meeting, where he raised the issue of Russian aggression against its neighbors and the anniversary of the murder of Russian opposition activist Boris Nemtsov murder in Moscow. He also called for Turkey to release Pastor Andrew Brunson of North Carolina and condemned the sentencing of NASA scientist Serkan Golge. Pastor Brunson was released by year's end and the Commission has continued to work for the release of other wrongfully detained Americans and locally employed staff of U.S. consulates in Turkey.

In July, Sen. Roger F. Wicker, Rep. Robert Aderholt, Rep. Steve Cohen, Rep. Ryan Costello, Rep. Sheila Jackson Lee, Rep. Eddie B. Johnson, Rep. Billy Long, Rep. Luke Messer, Rep. Mark Sanford, Rep. Filemon Vela, Rep. Richard Hudson, Rep. Gwen Moore, Rep. Steve

King, Rep. Robert Pittenger, and Rep. Chris Smith participated in the 2018 OSCE PA Annual Session in Berlin. Among other activities, the delegation held bilateral meeting with the Russian Federation delegation in which U.S. members pressed Russia regarding its illegal occupation of Ukraine, support for the Assad regime in Syria, and interference in U.S. elections. Members of the delegation advanced discussion on issues including counter-terrorism, migration, human trafficking, anti-Semitism and racism, cyber security, the effective operation of the OSCE, the Nord Stream 2 pipeline, political prisoners in Turkey, and the murder of Boris Nemstov in Russia.

#### HELSINKI COMMISSION LEADERSHIP IN THE OSCE

The Commission continues to focus on the relationship between U.S. foreign policy, human rights as part of a comprehensive approach to security, and the OSCE. Engagement with senior State Department officials provides an important avenue for Commissioners to influence U.S. policy. The Commission maintains a regular dialogue with the Bureaus of European and Eurasian Affairs, South and Central Asian Affairs, and Democracy, Human Rights, and Labor, as well as with desk officers with specific country responsibilities.

The Commission's work is facilitated by the inclusion of a staff member in the U.S. Mission to the OSCE, a unique feature of the Commission. Commission staff also reinforced specialized OSCE meetings on trafficking in human beings, tolerance and non-discrimination, legal issues relating to the OSCE, economic issues, and military security. Participation in U.S. delegations to OSCE meetings enables commission staff to advance commissioner priorities, provide U.S. delegations with expertise on the OSCE, and engage directly with other governments and with civil society representatives.

In September, the OSCE convened Europe's largest annual human rights meeting, the Human Dimension Implementation Meeting (HDIM). Held in Warsaw, it is especially significant for the opportunity it presents for direct civil society engagement with government officials. The commission has long championed greater transparency of OSCE meetings and the 2017 sessions were webcast live and video archived. Commission staff supported the U.S. delegation in challenging Russia's false narratives, particularly regarding its actions in Ukraine, and ensuring that specific human rights cases were raised.

Russia and a small number of like-minded countries have long sought to limit civil society access. Following the 2016 attempted coup in Turkey, Turkey has also threatened to block the OSCE's human rights meetings unless Turkey is given a veto over which nongovernmental organizations may attend those meetings. In 2018, the Commission successfully defended the ability of civil society to attend and participate in the work of the OSCE.

#### Appendix (A)

# Commission on Security and Cooperation in Europe 115<sup>th</sup> Congress

#### Legislative Branch Commissioners

U.S. House of Representatives

Christopher H. Smith, New Jersey Co-Chairman

Alcee L. Hastings, Florida Robert B. Aderholt, Alabama Michael C. Burgess, Texas Steve Cohen, Tennessee Richard Hudson, North Carolina Randy Hultgren, Illinois Sheila Jackson Lee, Texas Gwen Moore, Wisconsin U.S. Senate

Roger F. Wicker, Mississippi Chairman

Benjamin L. Cardin, Maryland John Boozman, Arkansas Cory Gardner, Colorado Marco Rubio, Florida Jeanne Shaheen, New Hampshire Thom Tillis, North Carolina Tom Udall, New Mexico Sheldon Whitehouse, Rhode Island

Executive Branch Commissioners

Department of State – vacant Department of Commerce – vacant Department of Defense – vacant

#### Appendix (B)

# COMMISSION ON SECURITY AND COOPERATION IN EUROPE (2018)

#### **Staff Members**

**Kyle Parker** Chief of Staff

Mark Milosch House Senior Staff Representative

**Scott Rauland** (1st half of year) Senior State Department Advisor

**Mark Toner** (2<sup>nd</sup> half of year) Senior State Department Advisor

**Rachel Bauman** Policy Advisor

Russia, Ukraine, Belarus, Moldova, Baltic states

**Bob Hand** Senior Policy Advisor; Secretary of the U.S. Delegation to

the OSCE Parliamentary Assembly

Western Balkans; OSCE Parliamentary Assembly

Janice Helwig Senior Policy Advisor, Representative of the Helsinki

Commission to USOSCE

OSCE institutions, Central Asia, cultural heritage

Allison Hollabaugh General Counsel

Trafficking in Persons, trafficking in children's affairs

**Stacy Hope** Director of Communications

Nathaniel Hurd Senior Policy Advisor

Religious freedom, humanitarian assistance and disaster

relief

Paul Massaro Policy Advisor

Economic and environmental affairs, Mongolia, OSCE

**Asian Partners** 

**Everett Price** Senior Policy Advisor

South Caucasus, Eastern Mediterranean, Islamic affairs,

**OSCE Mediterranean Partners** 

Erika Schlager Counsel for International Law

Bulgaria, Czech Republic, Hungary, Poland, Romania, Slovakia; Romani affairs; property claims; domestic

compliance

**Mischa Thompson** Senior Policy Advisor

Tolerance and nondiscrimination, anti-Semitism, migration,

EU

**Alex Tiersky** Senior Policy Advisor

Politico-military affairs

Jordan Warlick Office Director, Emergency Coordinator

(Vacant)
 (Vacant)
 (Vacant)
 (Vacant)
 (Vacant)
 (Vacant)
 Staff Assistant

#### Appendix (C)

# Hearings, Briefings, Publications and Commission Delegations in the 115<sup>th</sup> Congress, 2nd Session

#### **HEARINGS 2018**

**Boris Nemstov: 1959-2015,** February 28, 2018

#### Members:

- Sen. Roger Wicker Chairman
- Rep. Christopher Smith Co-Chairman
- Sen. Benjamin Cardin Ranking Senate Commissioner
- Sen. Cory Gardner Commissioner
- Sen. Jeanne Shaheen Commissioner

#### Witnesses:

- Zhanna Nemstova Daughter of Boris Nemstov
- Vadim Prokhorov Lawyer for the Nemstov family
- Vladimir Kara-Murza Chairman of Boris Nemstov Foundation for Freedom

#### The Good Friday Agreement At 20, March 22, 2018

#### Members:

- Rep. Christopher Smith Co-Chairman
- Sen. Benjamin Cardin Ranking Senate Commissioner
- Rep. Brendan Boyle Member

#### Witnesses:

- Brian Gormally Director of Committee on the Administration of Justice
- Judge James F McKay III President of Ancient Order of Hibernians
- Mark Thompson Director of Relatives for Justice

#### The Long Arm of Justice, April 27, 2018

#### Members:

- Sen Roger Wicker Chairman
- Rep. Christopher Smith Co-Chairman
- Sen. Marco Rubio Commissioner
- Rep. Randy Hultgren Commissioner
- Rep. Sheila Jackson Lee Commissioner
- Sen. James Lankford U.S. Senate
- Sen. Michael S. Lee U.S. Senate

#### Witnesses:

- Victoria Sandoval Criminal and human rights attorney representing the Bitkov family
- Ronaldo Alvarado Attorney representing the Bitkov family; professor of law and founding partner, Corpolegal
- Bill Browder Founding director of Global Magnitsky Campaign for Justice

# **Russia's Occupation of Georgia and the Erosion of the International Order,** July 17, 2018 Members:

- Sen. Roger Wicker Chairman
- Rep. Christopher Smith Co-Chairman
- Sen. Benjamin Cardin Ranking Senate Commissioner
- Sen. Cory Gardner Commissioner
- Rep. Richard Hudson Commissioner
- Rep. Randy Hultgren Commissioner
- Rep. Sheila Jackson Lee Commissioner
- Rep. Gwen Moore Commissioner

#### Witnesses:

- His Excellency David Bakradze Ambassador of Georgia to the United States
- Luke Coffey Director of the Allison Center for Foreign Policy at Heritage Foundation
- Damon Wilson Executive Vice President of Atlantic Council

#### The State of Play, July 25, 2018

#### Members:

- Rep. Christopher Smith Co-Chairman
- Sen. Benjamin Cardin Ranking Senate Commissioner
- Rep. Michael Burgess Commissioner
- Rep. Sheila Jackson Lee Commissioner

#### Witnesses:

- Dagmar Freitag Chairwoman for Sports Committee of the German Bundestag
- Yuliya Stepanova World-class Russian athlete and anti-doping whistleblower
- Travis Tygart CEO of U.S. Anti-Doping Agency
- Katie Uhlaender U.S. Olympian
- Jim Walden Partner, Walden Macht & Haran LLP; Attorney for Dr. Grigory Rodchenkov

#### Politically-Motivated (In)Justice, September 27, 2018

#### Members:

• Rep. Randy Hultgren – Commissioner

#### Witnesses:

• Karolis Venckus – Son of Judge Neringa Venckiene

- Dr. Vyautas Marulevicius Member of Lithuanian Parliament, Way of Courage Party (2012-2016)
- Abbe Jolles, Esq. International Human Rights Litigator, AJ Global Legal
- Professor Mary G. Leary Catholic University of America, Columbus School of Law

#### Religious Freedom in Eurasia, December 11, 2018

#### Members:

- Sen. Roger Wicker Chairman
- Rep. Christopher Smith Co-Chairman
- Sen. Benjamin Cardin Ranking Senate Member
- Sen. Cory Gardner Commissioner

#### Witnesses:

 Ambassador Sam Brownback – Ambassador-at-large for International Religious freedom for U.S. State Department

#### **BRIEFINGS 2018**

#### Next Steps for Refugee and Migrant Youth in Europe, January 23, 2018

The situation of Syrian refugee and migrant youth in Europe, their vulnerability, and integration into European society

- Sofia Kouvelaki, Executive Director, the HOME Project
- Kathleen Newland, Senior Fellow and Co-Founder, Migration Policy Institute

#### European Security in 2018, January 24, 2018

Moscow's politico-military actions undermining security and stability all around Europe

• Lieutenant General (Ret.) Frederick Benjamin "Ben" Hodges, Pershing Chair, Center for European Policy Analysis

#### Foreign Meddling in the Western Balkans, January 30, 2018

Russia's destabilizing involvement in the Balkans

- Ruslan Stefanov, Director, Bulgarian Center for Study of Democracy
- Milica Kovačević, President, Montenegrin Center for Democratic Transition
- Nemanja Todorović Štiplijam Founder and Editor in Chief, "European Western Balkans" media outlet
- Dimitar Bechev, Research Fellow, Center for Slavic, Eurasian, and East European Studies at UNC Chapel Hill
- Andrew Wilson, Managing Director, Center for International Private Enterprise

#### Screening and Discussion: "And We Were Germans," February 20, 2018

Film on an Afro-American survivor of the Holocaust who emigrated to the U.S.

• John A. Kantara, Director, "And We Were Germans"

#### The Russian Doping Scandal, February 22, 2018

Combatting fraud in sports and the role of whistleblowers

• Jim Walden, Attorney for Dr, Grigory Rodchenkov

# How to Get Human Rights Abusers and Kleptocrats Sanctioned under the Global Magnitsky Act, March 13, 2018

Workshop providing organizations, transparency advocates, and congressional staff with the tools to petition the government to identify, vet, and sanction individuals under the Global Magnitsky Act

- Rob Berschinski, Senior VP, Human Rights First
- Brad Brooks-Rubin, Managing Director, The Sentry
- Bill Browder, Founder and Director, Global Manitsky Justice Campaign
- Mark Dubowitz, CEO, Foundation for Defense of Democracies
- Adam Smith, Partner, Gibson, Dunn & Crutcher
- Josh White, Director of Policy and Analysis, The Sentry

#### The Opioid Crisis and the Dark Web, March 28, 2018

Transnational criminal organizations behind the opioid crisis

- Kemp Chester, Associate Director of the National Heroin Coordination Group, Office of National Drug Control Policy
- John Clark, Vice President and Chief Security Officer, Pfizer Inc.
- Louise Shelley, Director, TraCCC, George Mason University

#### Revolution in Armenia?, April 26, 2018

Uncertain prospects in Armenia after resignation of PM Sargsyan, and international responses to protests (Russia and US)

- Elen Aghekyan, Independent Research Analyst
- Stephen Nix, Eurasia Regional Director, International Republican Institute

# Fighting Human Trafficking in Travel and Tourism: New Challenges & Solutions, May 7, 2018

Joint Briefing with Congressional Trafficking Caucus

Role of transportation and hotel professionals in fighting against global human trafficking Members: Rep. Christopher Smith

- Michael "Mick" McKeown, Blue Campaign Executive Director, U.S. DHS
- Tracey Breeden, Director of Safety Communications, Uber
- Nancy Rivard, Founder and President, Airline Ambassadors
- Carol Smolenski, Executive Director, ECPAT U.S.A.
- Craig Kalkut, VP of Government Affairs, American Hotel & Lodging Association
- Nick Shapiro, Global Head of Trust & Risk Management, Airbnb

#### **Ending the War in Ukraine, May 8, 2018**

Review of U.S. policy on Ukraine in the wake of Putin's re-election

• Ambassador Kurt Volker, U.S. Special Representative for Ukraine Negotiations

#### Democracy Deferred, May 9, 2018

Recent constitutional amendments in Azerbaijan that extends the length of presidential terms; state of the media around the country

- Audrey L. Altstadt, Professor of History, University of Massachusetts Amherst
- Maran Turner, Executive Director, Freedom Now
- Emin Milli, Director, Meydan TV

#### A Deadly Calling, May 9, 2018

Assassinations of journalists in Europe and Eurasia

- Matthew Caruana Galizia, Journalist and son of Caruana Galizia
- Pavla Holcova, Founder, Czech Center for Investigative Journalism
- Robert Mahoney, Deputy Executive Director, Committee to Protect Journalists
- Jason Rezaian, Journalist and Global Affairs Analyst, Washington Post/CNN

#### Reality vs. Rhetoric, June 15, 2018

The Trump Administration's conflicting policy towards Russia

- Mr. Herman Pirchner Jr., President, American Foreign Policy Council
- Dr. Alina Polyakova, Fellow, Brookings Institution

Ms. Yulia Latynina, Journalist, Echo Moskvy and Novaya Gazeta

#### **High Crimes and Pipelines**, June 18, 2018

Corruption in Ukraine's energy sector

- Ambassador Bill Courtney, Former U.S. Ambassador to Georgia and Kazakhstan
- Ed Chow, Senior Fellow, CSIS
- Natalia Katser-Buchkovska, Member, Ukrainian Verkhovna Rada

#### Roundtable on Illicit Trade, June 21, 2018

Transnational smuggling of illegal goods in free trade zones

- Russ Travers, Acting Director, Office of the Director of National Intelligence
- Christa Brzozowski, Deputy Assistant Secretary Trade and Transport, U.S. DHS
- Lisa Dyer, Director Office of Intellectual Property Enforcement, U.S. Department of State
- Aaron Seres, Acting Section Chief, FBI

#### Transatlantic Relations in Flux, July 18, 2018

Current obstacles in the transatlantic relationship and ways to strengthen relationships

- MEP Nathalie Griesbeck, ALDE, Chair EP Special Committee on Terrorism
- MEP Claude Moraes, S&D, Chair EP Committee on Civil Liberties, Justice, and Home Affairs
- MEP Michal Boni, EPP

#### Attacks on Roma in Ukraine, July 25, 2018

Attacks on Ukraine's Roma population

- Zemfira "Zola" Kondur, Founder, Chiricli International Roma Women's Fund
- Halyna Yurchenko, Coordinator, Roma Youth of Ukraine
- Oksana Shulyar, Deputy Chief of Mission and Minister Counselor, Embassy of Ukraine to the U.S.

#### Race, Rights, and Politics, September 12, 2018

State of European democracies and efforts to address inclusion of all populations Members: Rep. Gwen Moore

- MP Olivio Kocsis-Cake, Hungary
- MP Clive Lewis, UK
- MP Killion Munyama, Poland
- MP Aminata Toure, Germany
- MP Nero Ughwujabo, UK
- Alfiaz Vaiya, Coordinator, European Parliament Anti-Racism and Diversity Intergroup (ARDI)
- Simon Woolley, Chair, UK PM's Race Disparity Advisory Group

#### Free-Trade Zones, September 12, 2018

*Illicit trade in free-trade zones* 

- Dr. Clay Fuller, Fellow, American Enterprise Institute
- Jack Radisch, Senior Project Manager, OECD High Level Risk Forum

Pedro Assares Rodrigues, Representative, Europol Liaison Bureau

#### A Truly Inclusive Society, September 24, 2018

Practices developed in the U.S. to empower and integrate individuals with intellectual disabilities

- Sara Hart Weir, President and CEO, National Down Syndrome Society
- Kayla McKeon, Manager of Grassroots Advocacy, National Down Syndrome Society
- Dr. Sheryl Lazarus, Director, TIES Center
- John Cronin, Co-Founder, John's Crazy Socks
- Mark Cronin, Co-Founder and President, John's Crazy Socks

#### Beyond Tolerance, October 29, 2018

Role of faith in the public square in OSCE region

- Eric Treene, Special Counsel for Religious Discrimination, U.S. Department of Justice
- Rev. Dr. Andrew Bennett, Canada's former Ambassador for Religious Freedom (2013-16)
- Dr. Sophie van Bijsterveld, Senator Dutch Parliament and Professor

#### A New Approach to Europe?, November 1, 2018

US-EU historical relationship and ambitions for the future

- Ted R. Bromund, Fellow, The Heritage Foundation
- Paul Coyer, Research Professor, The Institute of World Politics
- Jeffrey Rathke, President, Institute for German Studies at Johns Hopkins University

#### Lies, Bots, and Social Media, November 29, 2018

Implications of computational propaganda on national and international politics

- Matt Cheesen, Deputy Science and Technology Advisor, U.S. Department of State
- Karen Kornbluh, Fellow, the German Marshall Fund of the U.S.
- Nina Jankowicz, Fellow, Woodrow Wilson International Center for Scholars

#### Fighting Terror, December 4, 2018

OSCE efforts to counter terrorism and extremist threats

Members: Rep. Richard Hudson

- MP Makis Voridis, Greece
- Leanne Erdberg, Director, US Institute of Peace's Countering Violent Extremism program
- Bruce Hoffman, Visiting Fellow, Council on Foreign Relations

#### All Bets are Off, December 4, 2018

How to protect American sports from global corruption

- Declan Hill, Professor of Investigations, University of New Haven
- David Larkin, U.S. lawyer, Co-Founder of ChangeFIFA
- Marko Stanovic, Balkan-based former match-fixer
- Alexandra Wrage, President and CEO, TRACE International

#### In the Best Interest of the Child, December 14, 2018

Social isolation factors that make families vulnerable and ways to shorten a child's removal from his/her parents

- Jessica Foster, Executive Director of Strategic Partnerships, Youth Villages
- Christine Calpin, Managing Director for Public Policy, Casey Family Programs
- Maridel Sandberg, President and Executive Director, Together for Good

#### Mosque and State in Central Asia, December 17, 2018

Different approaches to state regulation of Islam in Central Asia

- Kathleen Collins, Associate Professor, University of Minnesota
- Edward Lemon, Fellow, Daniel Morgan School of National Security
- Emil Nasrutdinov, Associate Professor, American University of Central Asia

#### **PUBLICATIONS**

Roger Wicker and Ben Cardin. "The Cold War Is Over, But The OSCE Is Timeless," THE WILSON QUARTERLY, Fall 2018.

Rep. Chris Smith, "Azerbaijan's Centennial Celebrations Mask Repressive Reality," THE HILL, May 29, 2018.

Rep. Sheila Jackson Lee, "When our press is under attack, let's react like Slovakians," THE HILL, May 3, 2018.

#### **REPORTS**

The Holy See and Religious Freedom
The Unique Contribution of a Unique OSCE Participating State
December 20, 2018

What's Next in Putin's Crosshairs?

Abkhazia. South Ossetia. Crimea. The Kerch Strait. The World Cup. A 25-Year Reign. Putin has a Record of Getting What He Wants. What's Next?

October 18, 2018

Incorporation Transparency The First Line of Financial Defense October 04, 2018

The Russian Occupation of South Ossetia and Abkhazia A Decade of De Facto Annexation in Georgia Monday, July 16, 2018

The OSCE and Roma Friday, July 13, 2018

2018 World Cup: The Beautiful Game and an Ugly Regime Corruption, Discrimination, and Forced Labor Threaten to Overshadow the World's Premier Sporting Event May 31, 2018

Sanctioning Human Rights Abusers and Kleptocrats Under the Global Magnitsky Act A How-To Guide May 24, 2018

Helsinki Commission Observation of Russia's Presidential Elections May 22, 2018 Religious Freedom in the National Security Strategy of the United States February 06, 2018

Presidential Elections in Kyrgyzstan January 16, 2018

#### **ARTICLES**

First Person: Wood Smoke and Expectation Elections in Armenia December 21, 2018

December 1, 1991: This Day in Commission History Helsinki Commission observation of independence elections in Ukraine December 01, 2018

Interview with Georgia Holmer, Senior Adviser for Anti-Terrorism Issues, Organization for Security and Cooperation in Europe November 20, 2018

First Person: Faces of Ukraine November 19, 2018

Belarus Reality Check November 13, 2018

Who's Afraid of Civil Society? Thirty Years After the Prague Anniversary of Anniversaries November 11, 2018

Fighting Racism and Xenophobia Against People of African Descent October 15, 2018

2018 Annual OSCE Human Dimension Implementation Meeting Turkey Boycotts Human Rights Review Monday, October 15, 2018

The Backpage.com Bust What a Smaller and Scatted Online Sex Market Means for the Fight Against Human Trafficking October 09, 2018

First Person: Encountering Auschwitz September 24, 2018

*The Human Dimension is a Parliamentary Priority* September 21, 2018

Interview with Chris Engels, Director of Investigation and Operations, Commission for International Justice and Accountability
September 18, 2018

Viewing Security Comprehensively September 17, 2018

An Ongoing Quest for Justice in Serbia: The Bytyqi Brother Murders September 12, 2018

Snapshot: Challenges to Press Freedom in the OSCE September 11, 2018

Ongoing Election Challenges in Bosnia and Herzegovina September 10, 2018

Condolence Letter from OSCE PA President to Helsinki Commission Leader Following Death of Sen. John McCain
August 30, 2018

*U.S. Holds Historic Ministerial to Advance Religious Freedom* Wednesday, August 22, 2018

Remember Their Names: Eight Journalists Killed in the OSCE Region in 2018 August 10, 2018

Human Dimension Implementation Meeting to Take Place September 10 to September 21 Hot Topics to be Focus of Upcoming Human Rights Meeting in Warsaw July 30, 2018

Inside the Turkish Election A Firsthand Account of the OSCE's Election Observation Mission July 11, 2018

Strengthening Our Democracies Through Inclusive Leadership: Transatlantic Inclusive Leaders Network Workshop 2018
July 09, 2018

First Person: Arctic Security in Flux June 11, 2018

Inaugural PADweek Addresses Racial Discrimination Across Europe Friday, June 08, 2018

Azerbaijan's 2018 Presidential Election: The Outcome Was Never in Doubt

Thursday, May 31, 2018

Helsinki Commissioner Richard Hudson Highlights Russian Aggression, Decline in Rule of Law in Turkey at Inter-Parliamentary Forum
March 05, 2018

One Year Later, U. S. Consulate Employee in Turkey Remains Behind Bars Turkey's Sweeping Post-Coup Dragnet Has Ensnared Three Consulate Employees and Several American Citizens February 23, 2018

A Call for Action Against Anti-Semitism in Europe Friday, February 02, 2018

In Memoriam: Karen Lord (1967 – 2001) Counsel for Religious Freedom at the Helsinki Commission (1995 – 2001) Monday, January 29, 2018

The Ongoing Tragedy of International Parent Child Abduction January 11, 2018

Austrian Chairmanship Achieves Consensus for Human Trafficking Prevention January 02, 2018

#### Appendix (D)

#### **COMMISSION DELEGATIONS**

#### **Congressional Delegations**

#### February:

Rep. Richard Hudson traveled to the United Kingdom and Austria. In the United Kingdom, Rep. Hudson consulted with experts and parliamentarians on economic and environmental issues. In Austria, Mr. Hudson, along with staff members Kyle Parker, Mark Milosch, Robert Hand, and Alex Tiersky, participated in the OSCE PA Winter Meeting.

#### July:

Sen. Roger F. Wicker, Rep. Robert Aderholt, Rep. Steve Cohen, Rep. Ryan Costello, Rep. Sheila Jackson Lee, Rep. Eddie B. Johnson, Rep. Billy Long, Rep. Luke Messer, Rep. Mark Sanford, Rep. Filemon Vela, Rep. Richard Hudson, Rep. Gwen Moore, Rep. Steve King, Rep. Robert Pittenger, Rep. Chris Smith, Kyle Parker, Alex Tiersky, Rachel Bauman, Jordan Warlick, Mark Milosch, Scott Rauland, Robert Hand, Janice Helwig, Allison Parker, Paul Massaro, and Everett Price traveled to Portugal, Tunisia, Croatia, Bosnia and Herzegovina, Italy, and Germany to participate in the 2018 OSCE PA Annual Session (Berlin) and hold consultations on European and Eurasian security with government officials and civil society in Portugal, Tunisia, Croatia, Bosnia, and Italy.

#### **Staff Delegations**

#### January:

Paul Massaro traveled to Austria to participate in the OSCE Economic and Environmental Forum and hold consultations on European and Eurasian security.

Mischa Thompson and Erika Schlager traveled to Rome, Italy, to attend the OSCE Anti-Semitism Conference. Mischa Thompson also traveled to Palermo, Italy, for consultations on refugee and migrant issues, and then to Belgium for the OSCE PA Migration Ad Hoc Committee Country Visit.

#### February:

Alex Tiersky traveled to Brussels, Belgium, to participate in the OSCE Parliamentary Assembly Ad Hoc Committee on Counterterrorism's second fact-finding mission.

Mark Milosch traveled to Warsaw, Poland, for consultations with government officials on European and Eurasian security.

#### March:

Mischa Thompson and Nathaniel Hurd traveled to Rome, Italy, to participate as observers in the OSCE Parliamentary Assembly's election observation mission for the Italian parliamentary elections. Mischa Thompson then continued to Brussels and The Hague. In

Brussels, she participated as a speaker in the U.S. Delegation to the German Marshall Fund's Brussels Forum and Transatlantic Inclusion Leaders Network and held consultations at the meeting. In The Hague, Dr. Thompson spoke at an event on youth political participation.

Janice Helwig traveled to Warsaw, Poland, with Harry Kamian, Charge d'Affaires of the U.S. Mission to the OSCE, to hold consultations with the OSCE Office for Democratic Institutions and Human Rights (ODIHR).

Paul Massaro traveled to Brussels, Belgium, for consultations at the NATO Headquarters and NATO Parliamentary Assembly on economic and environmental issues. In Paris, France, he participated in the OECD Taskforce on Illicit Trade and hold consultations with international organizations.

Scott Rauland and Robert Hand traveled to Moscow, Russia, and Yekaterinburg, Russia, to participate in the OSCE Parliamentary Assembly election observation mission for the 2018 Russian presidential election.

Everett Price traveled to Vienna, Austria, and Copenhagen, Denmark. In Vienna, he participated in the OSCE Mediterranean Partners Contact Group Meeting and held consultations. In Copenhagen, Everett Price held consultations at the OSCE Parliamentary Assembly Secretariat on Mediterranean Partners issues and on European and Eurasian security.

#### April:

Scott Rauland and Jordan Warlick traveled to Baku, Azerbaijan, to participate in the OSCE PA election observation mission for the 2018 Azerbaijani presidential election.

Erika Schlager traveled to Prague, Czech Republic; Budapest, Hungary; Bratislava, Slovakia; and Vienna, Austria. Erika Schlager spoke at the Department of State's annual training conference on Romani human rights issues in the Czech Republic. In Hungary, she held post-election consultations with the U.S. Embassy and other contacts. In Slovakia, she held consultations on human rights and other issues, including Slovakia's chairmanship of the OSCE in 2019. In Austria, Ms. Schlager participated in the OSCE Permanent Council Meeting and the periodic meeting of the Informal Working Group on legal issues.

Robert Hand traveled to Copenhagen, Denmark, to attend the OSCE PA's annual bureau meeting.

Allison Parker traveled to Vienna, Austria, to participate in the 18<sup>th</sup> Alliance against Trafficking in Persons Conference.

#### May:

Mischa Thompson traveled to Brussels, Belgium, for meetings with government and civil society on issues related to Brexit, refugee and migrants, and counter-radicalization.

Alex Tiersky traveled to Rome, Italy, to attend the OSCE-wide Annual Conference on Counter-Terrorism.

Janice Helwig traveled to Tashkent, Uzbekistan, to participate in an OSCE conference on "Combating Illicit Cross-border Trafficking in Cultural Property" and hold consultations with the U.S. Embassy, OSCE field mission, and non-governmental organizations.

Paul Massaro traveled to Brussels, Belgium; London, United Kingdom; and Venice, Italy. In Brussels and London, Paul Massaro participated in meetings with government and civil society on issues related to Brexit, anti-corruption, and other economic policy issues. In Venice, Mr. Massaro participated in the second meeting of the OSCE Economic and Environmental Forum.

Alex Tiersky traveled to Oslo, Norway, for consultations on NATO's defense and security challenges and Norway's approach to today's security environment.

Allison Parker traveled to Vienna, Austria, to participate in the OSCE Supplementary Human Dimension Meeting on the prevention of child trafficking.

Everett Price traveled to Tunis, Tunisia, for consultations with the U.S. Embassy, international organizations, and civil society groups on human rights and security issues in Tunisia.

#### June:

Scott Rauland and Everett Price traveled to Ankara, Turkey, to participate in the OSCE Parliamentary Assembly election observation mission to Turkey's presidential and parliamentary election.

#### July:

Alex Tiersky traveled to Brussels, Belgium, to participate in the official outreach event of the 2018 NATO Brussels Summit.

Alex Tiersky traveled to Garmisch, Germany, to participate a Marshall Center table top exercise on countering Foreign Terrorist Fighter Networks.

Everett Price traveled to Ashgabat, Turkmenistan, for consultations with the U.S. Embassy, international organizations, and civil society groups on human rights and security issues in Turkmenistan.

#### September:

Paul Massaro traveled to Prague, Czech Republic to participate in the Concluding Meeting of the 26th OSCE Economic and Environmental Forum.

Kyle Parker, Mark Milosch, Erika Schlager, Mark Toner, Janice Helwig, Mischa Thompson, Everett Price, Nathaniel Hurd, Rachel Bauman, and Jordan Warlick traveled

to Warsaw, Poland to participate in the 2018 OSCE Human Dimension Implementation Meeting.

Mark Toner and Rachel Bauman traveled to Tallinn, Estonia, for consultations with government officials and civil society on Russian influence in the region. Mark Toner continued on to Vilnius, Lithuania for the same purpose. Rachel Bauman continued to Vienna, Austria, where she had orientation meetings at the OSCE.

Mischa Thompson traveled to Paris, France, to participate in the German Marshall Fund's Inclusive Leadership Summit and hold related consultations.

#### October:

Janice Helwig and Mark Milosch traveled to Bishkek, Kyrgyzstan, to attend the OSCE PA Autumn Session.

Robert Hand and Paul Massaro traveled to Sarajevo, Bosnia and Herzegovina, to participate in the OSCE PA election observation mission for the 2018 Bosnian general election.

Paul Massaro traveled to Vienna, Austria, to participate in the 2018 OSCE Economic and Environmental Dimension Implementation Meeting (EDIM).

Scott Rauland traveled to Vilnius, Lithuania, to participate in the 8th Belarus Reality Check Conference, a conference on the Belarusian economy, political and human rights developments, and changes in the regional security situation in and around Belarus.

Mark Toner, Alex Tiersky, and Rachel Bauman traveled to Kiev, Ukraine, for consultations with government officials and civil society on conflict and security in Ukraine.

Kyle Parker traveled to Malaga, Spain, for the 2018 OSCE Mediterranean Conference.

Paul Massaro traveled to Tbilisi, Georgia, to participate in the OSCE PA election observation mission for the 2018 Georgian election.

#### November:

Janice Helwig traveled to Canberra, Australia, for the 2018 annual OSCE Asian Partners Conference.

Paul Massaro traveled to Rome, Italy, to participate in OSCE conference on "Developing Anti-Corruption Strategies for the Digital Age: Recent Trends and Best Practices in the OSCE Area."

Nathaniel Hurd traveled to London, United Kingdom, to participate in a UK Foreign and Commonwealth Office Wilton Park dialogue on "Protecting vulnerable religious minorities in conflict and crisis settings."

Nathaniel Hurd and Everett Price traveled to Tashkent, Uzbekistan for consultations on reforms and religious freedom in Uzbekistan.

Mischa Thompson traveled to Vienna, Austria, and Stockholm, Sweden. In Vienna, Dr. Thompson hold consultations with OSCE and OSCE PA representatives. In Stockholm, she attended Sweden's Annual Human Rights Days and held consultations on European and Eurasian security.

Kyle Parker traveled to London, United Kingdom, where he attended the Sergei Magnitsky Human Rights Awards ceremony and held consultations with government officials.

Alex Tiersky traveled to Halifax, Nova Scotia, Canada, where he accompanied Chairman Roger Wicker on CODEL Shaheen for the Halifax International Security Forum and the NATO Parliamentary Assembly Annual Session.

#### December:

Kyle Parker, Mark Toner, Janice Helwig, and Rachel Bauman traveled to Milan, Italy, as part of the U.S. Delegation to the 25th OSCE Ministerial Council meeting.

Everett Price and Stacy Hope traveled to Yerevan, Armenia, as part of the OSCE PA election observation mission to the Armenian election. Everett Price continued to Istanbul, Turkey, for a meeting of the German Marshall Fund's "Trilateral Strategy Group."

## Appendix (E)

## **OSCE Participating States as of December 31, 2018**

Country	Participating State
Albania	admitted as observer on June 20, 1990; admitted as fully participating State on June 19, 1991
Andorra	admitted as new participating State on April 25, 1996
Armenia	admitted as new participating State on January 30, 1992
Austria	original participating State
Azerbaijan	admitted as new participating State on January 30, 1992
Belarus	admitted as new participating State on January 30, 1992
Belgium	original participating State
Bosnia- Herzegovina	admitted as new participating State on April 30, 1992 (previously participated as part of Yugoslavia, an original participating State)
Bulgaria	original participating State
Canada	original participating State
Croatia	admitted as observer on January 31, 1992; admitted as fully participating State on March 24, 1992 (previously participated as part of Yugoslavia, an original participating State)
Cyprus	original participating State
Czech Republic	admitted as new participating State on January 1, 1993 (previously participated as part of Czechoslovakia, original participating State)
Denmark	original participating State
Estonia	admitted as new participating State on September 10, 1991
Finland	original participating State
France	original participating State
Georgia	admitted as new participating State on March 24, 1992

Germany	originally participated as two separate countries, the Federal Republic of Germany and the German Democratic Republic; participation as single country began with German unification on October 3, 1990
Greece	original participating State
The Holy See	original participating State
Hungary	original participating State
Iceland	original participating State
Ireland	original participating State
Italy	original participating State
Kazakhstan	admitted as new participating State on January 30, 1992
Kyrgyzstan	admitted as new participating State on January 30, 1992
Latvia	admitted as new participating State on September 10, 1991
Liechtenstein	original participating State
Lithuania	admitted as new participating State on September 10, 1991
Luxembourg	original participating State
Macedonia	admitted as observer as of April 1993; admitted as new, fully participating State on October 12, 1995 (previously participated as part of Yugoslavia)
Malta	original participating State
Moldova	admitted as new participating State on January 30, 1992
Monaco	original participating State
Mongolia	admitted as a participating State on December 2, 2012
Montenegro	admitted as new participating State on June 26, 2006 (previously participated as part of Yugoslavia, and then as part of Serbia and Montenegro)
Netherlands	original participating State
Norway	original participating State
Poland	original participating State
Portugal	original participating State

Romania	original participating State
Russian Federation	original participating State as the Soviet Union; Russia succeeded to the Soviet Union's seat on January 11, 1991
San Marino	original participating State
Serbia	originally participated as Yugoslavia; suspended from participation in decision making on May 12, 1992; suspended from participating in meetings on July 7, 1992; re-admitted as new, fully participating State November 10, 2000; renamed Serbia and Montenegro on February 4, 2003; Montenegro separated from Serbia by referendum in May 2006
Slovak Republic	admitted as new participating State January 1, 1993 (previously participated as part of Czechoslovakia, an original participating State)
Slovenia	admitted as an observer on January 31, 1992; admitted as new, fully participating State March 24, 1992 (previously participated as part of Yugoslavia)
Spain	original participating State
Sweden	original participating State
Switzerland	original participating State
Tajikistan	admitted as new participating State January 30, 1992
Turkey	original participating State
Turkmenistan	admitted as new participating State January 30, 1992
Ukraine	admitted as new participating State January 30, 1992
United Kingdom	original participating State
United States	original participating State
Uzbekistan	admitted as new participating State January 30, 1992

### **OSCE Mediterranean Partners for Cooperation**

Algeria	affiliated with the Helsinki process since 1973
Egypt	affiliated with the Helsinki process since 1973

Israel	affiliated with the Helsinki process since 1973
Jordan	admitted as a Mediterranean partner for co-operation on May 22, 1998
Morocco	affiliated with the Helsinki process since 1973
Tunisia	affiliated with the Helsinki process since 1973

## **OSCE Asian Partners for Cooperation**

Afghanistan	admitted as a Partner for Cooperation on April 3, 2003
Australia	admitted as a Partner for Cooperation on January 1, 2010
Japan	affiliated with the Helsinki Process since July 10, 1992; formally designated Partner for Cooperation on December 7, 1995
Republic of Korea	formally designated Partner for Cooperation on December 7, 1995
Thailand	admitted as a Partner for Cooperation on Nov. 9, 2000